THE CITY OF HOLLYWOOD POLICE OFFICERS' RETIREMENT SYSTEM BOARD OF TRUSTEES MEETING

IN RE:

STEVEN SPARKMAN,

LUIS A. ORTIZ, JOHN KIDD,

ARNOLD CAMPBELL, DANIEL CASEY,
DANA DOKLEAN and MICHAEL MCKINNEY

TRANSCRIPT OF MEETING

DATE TAKEN:

Friday, August 20, 2021

TIME:

10:30 a.m. - 11:00 a.m.

PLACE: 4205 Hollywood Blvd., #4,

Hollywood, FL

This cause came on to be heard at the time and place aforesaid, when and where the following proceedings were reported by:

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1	APPEARANCES:	
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5	PAUL LASKOWSKI, CPPT - TRUSTEE	
6	JEFFREY MARANO, TRUSTEE	
	JUSTIN SCHWEIGHARDT, TRUSTEE	
7	CHRISTOPHER BOYD, CPPT - TRUSTEE (Telephonic)	
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(Whereupon, the following proceedings were had.)

CHAIRMAN MARANO: We're going to go down to 7, old business, the corrections matter.

MR. KAUFMAN: Let the record reflect that we do have a full board. Dave Strauss is attending via video or phone conference. The matter before you today is to make a decision on the outstanding correctional matter claim. Counsel for the claimants and Counsel, special Counsel for the board are present. Two days ago Counsel for the claimants filed a -- with a notice of filing filed a PERK verification of election results, a certification of exclusive collective bargaining representative, so copies of that have been distributed to you.

I would give the opportunity both to Mr. Dutko and Mr. Daragjati to make any final closing statements and address the notice of filing as well. And then if the trustees have any questions for Counsel, either Mr. Dutko, Mr. Daragjati or myself, that's the time to ask any questions.

And then a motion would be in order to either grant the claim or to deny the claim. You do have also the proposed orders that were filed by

Mr. Dutko and Mr. Daragjati. You would not adopt the exact proposed order. But we would use that our firm would use that once you make a decision, we would incorporate the proposed order into our final order. If you deny the claim, the matter is subject to appeal in the Circuit Court sitting in their appellate capacity.

If you grant the claim, that's the end of the story today.

So Madam Chair, I would turn the floor over to Mr. Dutko first to make any final closing statements, and then Mr. Daragjati, and then Mr. Dutko will have some rebuttal argument.

Wherever you're comfortable, Mr. Dutko.

MR. DUTKO: I'll be very short and sweet with my comments. You have both of the proposed orders. You were here for the hearing back in April when we went through and provided testimony and legal arguments here. If you've read the proposed order, I think, you'll see that Mr. Daragjati's order makes the point that we are asking you to rewrite the definition of police officer, we're asking you to rewrite or re-interpret the definitions under Florida statutes and under City Code; and that's not accurate.

Our position all along, and I think it's the position that's supported by the evidence that's been presented to you, is that the applicants here meet the definitions, both under City Code and under Florida statutes. They are not corrections officers. These officers who were labeled detention officers with the City of Hollywood had duties and responsibilities that were far different from those of typical corrections officers who worked in correctional institutions throughout the state.

They, I think, can most reasonably be described as providing direct assistance to officers in the arrest process before the arrestees are taken to the Broward County Main Jail for booking purposes. They provide direct assistance to these officers in that arrest process. In addition to that, they have duties and responsibilities that far surpass those of typical correctional officers including being issued a firearm, duty belt body armor, having the power to arrest, complete probable cause affidavits, issue notices to appear both inside and outside of the City — outside the City Jail, being entrusted with the care, control and custody of arrestees prior to those arrestees being

transferred to the Broward County Main Jail for detention purposes.

And I just point out again, no arrestees were every housed overnight or fed within the City Jail. It wasn't a correctional institution. It's not a correctional facility. It was a place where arrestees sat until they could be moved for booking purposes to the Main Jail.

The detention officers were required to complete the same in-service training as those given to the title -- those that had the title of police officers in the City of Hollywood. They were under the direct command of the police patrol section. They were required to drive marked police vehicles while on duty, and they participated directly in operations with police officers.

There was case law that had been cited when this first came to you over a year ago at this point. Three cases in particular that was argued to you that those cases support denying the applicant's request. As we argued on the record, as is part of our proposed order, those cases don't support that decision.

First off, I don't believe they're applicable, period, to this board's discussion today. I don't

think they have precedential value there. And even if they do, I think they support the request. The City of Hollywood has created a definition for police officers and they created a classification of employees whose duties and responsibilities meet that definition of police officer; therefore they are police officers.

In the notice of filing that we sent, if you're looking at the first page, it's actually a little confusing because it's all part of one document, but it's the second page that has any relevance here, the second and third pages, that is.

This is a PERK verification of election results actually in the City of Hollywood in 1997, where corrections officers and corrections Supervisors voted to become a member of the P.B.A. Collective Bargaining Agreement. So for purposes of -- I know there was a concern as to what PERK thinks about all this, what happens under Chapter 185. For purposes of this, PERK has already recognized that the correct bargaining unit for these employees is the Police Benevolent Association per the vote that happened back in 1997.

Now, I don't think that that directly requires you to make one decision or another, but I do think

it's pretty convincing circumstantial proof that a ruling today in favor of the applicants would be consistent with how PERK has interpreted this situation and consistent with the definitions under Florida statute and City Code.

There was some time given in Mr. Daragjati's proposed order about the issue of circumventing the definitions contained in Chapter 185 and whether that could have some sort of detrimental effect on the pension plan itself.

Again, that's not what we're asking. What we're arguing and what we think the evidence supports is that the detention officers at issue here, the applicants at issue here, are police officers for all relevant definitional purposes under Florida statutes and under City Code.

We think that that determination is supported by everything that's been presented to you. I don't want to continue to repeat the same argument, so I'm happy to answer any questions the board may have.

But just suffice it to say that my clients, the applicants here are police officers as that term is specifically defined by the City of Hollywood and as that term is defined by Florida state statutes.

MR. KAUFMAN: Thank you.

Mr. Daragjati?

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MR. DARAGJATI: Sure, if I could just tender a couple of cases to your Counsel, I'll provide them to your clerk. I apologize for not having copies for everybody.

But basically in response to the notice of filing that was provided by Mr. Dutko, in 1997, PERK recognized corrections officers as being part of the bargaining unit. That doesn't affect your decision today. And the reason I say that is because in 1991, this first case, which is Florida State Law of Fraternal Order of Police versus the City of Coral Springs, which is found at 17 FPER 22054. Basically, what happened was the union in that case alleged that the City unilaterally took actions that put their chapter dollars, their 185 money in jeopardy. And PERK basically -- the general Counsel didn't even let it go to a hearing. He dismissed it and stated basically that all PERK is concerned with is whether or not a change to a term or condition of employment was made by the employer.

And they base that upon the second case, which I have tendered to your Counsel. And by the way, I

have, for the record, I've also tendered both cases to Mr. Dutko.

The second case is City of New Port Richey versus Hillsborogh County Police Benevolent
Association. That's found at 505 So.2nd 1096. And that case was an actual district court case which held that any movement made by an employer that would affect a pension doesn't matter unless it affects a term or condition of employment of the individual officer or member of the bargaining unit.

And the reason I bring these up is to say that a determination by PERK regarding who is in the bargaining unit has no real effect on whether or not your chapter dollars will be placed in jeopardy. What we have to focus on, like a laser, is the definition of police officer.

And the definition of police officer in Chapter 185 and -- I'll be short. I don't want to beat a dead horse. But Chapter 185 is clear that you have to be certified with FDLE. I'm sympathetic to these officers. Again, you guys probably already know my day job is as general counsel to the F.O.P. statewide. I fight for guys to get all the benefits they possibly can.

But the fact of the matter is is here, you could take an action that could place your chapter dollars in jeopardy if you find that their time as certified correctional officers can be transferred to this plan. Cannot. I strongly recommend against you voting that way. I stand for any questions if you have any.

MR. KAUFMAN: Any rebuttal by Mr. Dutko? And then we'll hopefully get around to reaching a decision.

MR. DUTKO: Very briefly. I don't think either of these cases stand for the proposition that you're compelled today to deny the applicant's request. As I told you when I gave you the PERK order, it doesn't require you to find one way or another, but it's pretty circumstantial convincing evidence that nothing you're doing today is putting Chapter 185 dollars at risk. And frankly, I don't even like that argument because nothing has been presented to you to say that Chapter 185 dollars are at risk here. There could have been the opportunity to get an opinion from PERK regarding that. That wasn't done.

I think because what we're asking for is reasonable and is supported by the definitions

under Florida statute and City Code, we're not asking you to go around what's contained in 185.

Our argument is the duties and responsibilities of these particular individuals meet the definition in Chapter 185; and therefore, they are rightfully included within the pension plan under 185.

Thank you.

MR. KAUFMAN: Any questions for either Counsel Mr. Daragjati or Mr. Dutko?

MR. JEFF MARANO: How do we proceed from here?

Accept or reject?

MR. KAUFMAN: Yes, it would be a motion to either grant the claim or to deny the claim.

I will tell you that I reached out to Keith Brinkman from the state and he referred me to the definition of credit and service. And I really think that that paragraph that he referred to has to do with purchasing prior service, which is not really what we're looking at here. We're not looking at police officers purchasing prior service. We're looking at whether or not they met the definition of police officer.

But Mr. Brinkman, Keith Brinkman referred me to the definition of credit and service in 185.02

Subsection (7)(c) you know, which says: "For

purposes of determining credit for prior service in addition to service as a police officer in this state, credit may be given for federal, other state or county service as long as such service is recognized by the criminal justice standards and training commission within the Department of Law Enforcement as provided in Chapter 943; or the police officer provides proof to the Board of Trustees that such service is equivalent to the service required to meet the definition of police officer".

The definition of police officer is pretty unambiguous in 185.02 Subsection (16) that it's defined as "any person who is elected, appointed, or employed full time by a municipality who is certified or required to be certified as a law enforcement officer in compliance with Florida statutes".

I actually did reach out to FDLE to see if they had any direction for us on this issue. I spoke to general counsel for FDLE, and he's new to the office. He did not really have any guidance. And they don't opine on whether something meets the definition of a police officer according to Florida statute.

The only thing he could tell me is with regard to the Florida Retirement System, correctional officers are included as special hazardous duty plan, which also includes police officers and firefighters.

If you find that the definition of police officer is unambiguous and required them to be certified, then I think there is evidence and the law to support that decision, in that the definition requires a police officer to be certified as a law enforcement officer in compliance with Florida law.

If you determine that the correctional officers met the definition of being — their service being equivalent to a police officer, I think you could take that position as well. And, you know, we could defend it. I don't know. I can't tell you whether or not the division would have an issue with it and say that if you give these guys credited services you would be violating 185. It's certainly something that is possible. But I can't say that that is something that will happen.

MR. JEFF MARANO: Madam Chair, I make a motion that we grant the request.

MR. KAUFMAN: Dave, did you want to make a

1 comment?

MR. STRAUSS: Can you repeat the motion?

MR. KAUFMAN: Trustee Marano just made a motion to grant the claim for credit service as police officers.

CHAIRMAN MARANO: Is there a second? No second.

MR. KAUFMAN: So is there another motion that the trustee would like to --

CHAIRMAN MARANO: Okay. Is there another motion that --

MR. DJOKIC: Stu, I have a question for you. If they were in that role and understand that the argument from Mr. Dutko was that they were doing things outside of that role to assist police as far as, you know, they said before they would respond to calls, how do you address where if maybe some of those roles were outside of the scope of their job? Like we have CSOs and they're not allowed to do certain things, but say they do it and then later their argument is, Hey, I was doing this. Even though I was a CSO, I was doing the role of a police officer in many instances. How would that affect --

MR. KAUFMAN: It probably did require them to

do certain job duties of a police officer, not all. I don't know that they had arrest powers. I do not -- and they certainly, under the job description for correctional officer, they were not required to be certified as a police officer. So I think it's pretty clear that they were not certified as a police officer. You know, I think the definition of police officer has been clear. It's unambiguous to me in 185.02 that you need to be certified as a police officer in order to get credited service for that time as a police officer.

MR. JEFF MARANO: Is there any -- we have to have a second before we have discussion and debate?

MR. KAUFMAN: There's no motion on the floor, so I don't have a problem with you having discussion on the issue without there being a motion.

MR. JEFF MARANO: Okay. You know what, I could tell you that PERK doesn't take these changes lightly because it's a lot of -- really a lot of work for them. So, you know, when they did come into the Collective Bargaining Unit in 1997, you know, then apparently - maybe we dropped the ball there and we should have incorporated them in the pension plan. I don't know. But the -- you know,

dispatchers aren't in there, we work with dispatchers every day. Forensic people aren't in there. We work for forensic people every day. CSOs aren't in there. There had to be a reason why corrections or detention officers were put in there is because they were more like, you know, they waddled, they quacked, and they have web feet, they're more like a duck than they are a chicken. That's why - my opinion, that's why -- and being part of it back then, I could tell you that's why they were put into the Collective Bargaining Unit. If we didn't incorporate them into the pension plan at that time, then obviously somebody dropped the ball. That could be us or the PBA. So I know that PERK doesn't take it lightly. So people condition PERK all the time for changes and they're denied constantly.

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We talk about state statutes, 99-1, that was in state statute. 13 years later some attorney has a different opinion. And this is what I think that minimum benefits are now. They're not what they were 13 years ago when Jeb Bush. Today they're something different under Rick Scott.

Financial urgency, that's a state statute. 14 days you go -- the city declares financial urgency,

you go to the table 14 days, you can't resolve it, then you go to the impasse procedure. City of Miami didn't obey that. City of Hollywood didn't obey that. That's in state statute.

You know, this whole concept of making people whole, if we dropped the ball on these guys, I don't know why we're not going to make them whole. We have people that left. These seven people didn't leave. They stayed and fought the fight for seven years. Two of them are veterans. Had they not served their country for four years, maybe they would have gotten hired four years earlier and they wouldn't be part of the deal. But we have people that left, took pictures of where they were, they gained time in another system and then they came back years later, me too, and the seven people that are part of this stayed for the fight.

You know, Greg Rossman was here and he just basically articulated his position. There was no need to file a lawsuit. They didn't -- everybody just agreed that we're going to go ahead and make them whole. I don't know why we're not making these people whole if we did drop the ball.

But, you know, then operationally, when there are cities that are small that they do -- police

officers do print their people, they photograph their people, they take their property in smaller agencies, you know. There were -- if you were (inaudible) -- the last person you wanted to be vacant was detention. That was where we got people in and out of when we used to arrest people.

There were people that would call in the calling system, call in their Probable Cause Affidavit on the way to the station. When they got into detention, the detention officer handed them the PC, he signed it and went out on the road right away. So operationally, they were much more valuable than you were out directing traffic or in say a zone.

But anyway, you know, I believe that we are here for the members. If we're going to make people whole they should be part of the deal. And you know, if you want to hang your hat on state statutes, it depends on who's calling the shots every day. That's my stick.

MR. STRAUSS: So Jeff, you're saying from '97 they were part of the bargaining unit, but they didn't get changed --

MR. JEFF MARANO: We have the order in front of us, David. The PERK order in front of us.

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Corrections officer and corrections supervisor.

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MR. STRAUSS: And then Stu, you said that if they were BSO corrections, they were at special risk of getting three percent?

MR. KAUFMAN: They would -- the only guidance that we got from the FDLE Counsel was that correctional officer are -- had considered hazardous duty for purposes of FRS, which really does not have to anything to do with the definition of police officer in Chapter 185.

MR. STRAUSS: Right. And then another thing, I think that we talked to Paul about, Jeff, that is this is not a finite group where the stuff you were bargaining for was a finite group where we're just not making this decision for this group. We're making this decision for any person who worked that job and is collecting a pension, and whether we're going to get that money back from the GE Fund, whether they agree or disagree with us. think you can look at that as a finite thing with just the members that are participating in this lawsuit. I thought both our lawyers mentioned that at a previous hearing that this would also open the door for any other person, somebody who's been retired since 1991 or '95 or whenever detention

shut down, and has been out 30 years collecting a GE pension, that we would go back and have to recalculate that at their request.

And I don't know if that's being brought into your decision or are you just looking at this finite group, and then have to let the other people outside this finite group hire a lawyer and sue the Pension Board.

MR. KAUFMAN: Yeah. I mean, I think it certainly can lead to future claims. And, you know, we're talking about a claim wasn't made here until, how many years later? Way after the fact. If there was an issue with it, you know, argument could be made that the claim should have been made at the time that they were denied the police officer time and given membership in the General Employee Plan instead.

CHAIRMAN MARANO: Anything else, Dave?

MR. STRAUSS: No, no. That's my main concern is not the members probably sitting in the back of the room, it's the whole group or what you open up by going against state statute at this point.

MR. BOYD: I'll make a motion to deny.

MR. SCHWEIGHARDT: I'll second that.

CHAIRMAN MARANO: Motion by Chris, second by

1 Justin. All in favor?

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2 MR. KAUFMAN: Let's do it by roll call and see 3 if there's any further discussion.

CHAIRMAN MARANO: Chris Boyd?

MR. BOYD: Deny.

CHAIRMAN MARANO: Justin Schweighardt?

MR. SCHWEIGHARDT: Deny.

CHAIRMAN MARANO: Jeff Marano?

MR. JEFF MARANO: No.

CHAIRMAN MARANO: Mileta Djokic?

MR. DJOKIC: No.

CHAIRMAN MARANO: Oh, and Dave? I'm sorry.

MR. KAUFMAN: Let's do that again. They said deny, so it's really yes. You're voting on the motion.

CHAIRMAN MARANO: Okay. Yes. So --

MR. BOYD: Yes.

MR. SCHWEIGHARDT: Yes.

MR. JEFF MARANO: No.

MR. DJOKIC: Yes.

21 CHAIRMAN MARANO: Dave Strauss?

MR. STRAUSS: Yes.

MR. KAUFMAN: So that's six to one denying the claim. We will draft a final order. We will get it to the Chair for execution and then serve it

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upon Counsel and they have the opportunity to appeal your decision to the Circuit Court in Broward.

Thank you, everyone for appearing and arguments made on behalf of your client. You vigorously pointed out your arguments and I thought you did a great job and thank you for your professionalism.

(Whereupon, the meeting was concluded at 11:00 a.m.)

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5	COUNTY OF BROWARD)
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